# PINON PINES METROPOLITAN DISTRICT NO. 3

FINANCIAL STATEMENTS With Independent Auditors' Report

For the Year Ended December 31, 2022

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# **INDEPENDENT AUDITORS' REPORT**

To and the Board of Directors Pinon Pines Metropolitan District No. 3

## **Report on the Audit of the Financial Statements**

## **Opinions**

We have audited the accompanying financial statements of the governmental activities and each major fund of the Pinon Pines Metropolitan District No. 3, as of and for the year ended December 31, 2022 and the related notes to the financial statements, which collectively comprise the Pinon Pines Metropolitan District No. 3's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Pinon Pines Metropolitan District No. 3, as of December 31, 2022 and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Pinon Pines Metropolitan District No. 3 and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Pinon Pines Metropolitan District No. 3's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

# Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a

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guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Pinon Pines Metropolitan District No. 3's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Pinon Pines Metropolitan District No. 3's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Hoelting & Company me.

Colorado Springs, Colorado June 30, 2023

## PINON PINES METROPOLITAN DISTRICT NO. 3 MANAGEMENT'S DISCUSSION AND ANALYSIS FOR FISCAL YEAR ENDED DECEMBER 31, 2022

As management of Pinon Pines Metropolitan District No. 3 (the District) we offer readers of the District's annual financial report this narrative overview and analysis of the financial activities of the District for the fiscal year ended December 31, 2022. Readers are encouraged to consider the information presented here in conjunction with the annual financial report.

# FINANCIAL HIGHLIGHTS

- Pinon Pines Metropolitan District No.3 will contain only commercial properties. Commercial development within the District commenced in 2017 and Pilot Travel Center opened for business in mid June 2018. A UPS distribution center opened for business in the Fall of 2022. Two additional commercial properties a QuikTrip convenience store and a liquor distribution warehouse are currently under construction.
- The commercial property within Pinon Pines #3 is covered by covenants that impose a 2.5% public improvement fee (PIF) on all retail sales activity within the District. Commercial facility development fees are also charged on new commercial structures. Funds were generated during 2018, 2019, 2020, 2021 and 2022 including both facilities development fees and PIF revenues from the Pilot Travel Center. Facilities development fees were paid by the UPS Distribution Center in 2021 and facilities development fees on the convenience store and liquor distribution warehouse were paid in 2022.
- Since the District has not yet issued any bonds, only the General Fund is being used for account ting purposes. As of the close of the current fiscal year, the District held \$240,354 in its checking account and \$963,894 in an account with ColoTrust.
- The District does carry liability insurance through the Colorado Special District Association insurance pool. To the extent revenues permit, the District does reimburse FLMD for the legal and management services provided on its behalf.

## **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis serves as an introduction to the District's basic financial statements. The District's basic financial statements consist of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also contains required and other supplementary information in addition to the basic financial statements.

## **Government-wide Financial Statements**

The *government-wide financial statements* are designed to provide readers with a broad overview of the District's finances as a whole, in a manner similar to a private-sector business and include two statements:

The *statement of net position* presents information on all of the District's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The *statement of activities* presents information reporting how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods. Accrued interest expense is an example of this type of item.

Both government-wide financial statements distinguish functions of the District that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the District include general government operations. Currently, the District has no business-type activities.

### Fund Financial Statements

A fund is a grouping of related accounts used to maintain control over resources segregated for specific activities or objectives. The fund financial statements provide more detailed information about the District's operations, focusing on its most significant funds, not the District as a whole.

Governmental Funds: The activities of the of the District are currently reported in only one governmental fund – the General Fund – but will eventually include three governmental funds, the General fund, the Debt Service fund and the Capital Projects fund which focus on (1) how money flows into and out of the funds and (2) the balances left at year-end that are available for spending or reserves. Consequently, the governmental fund statements provide a detailed short-term view that helps determine the status of financial resources that can be spent in the near future to finance the District's programs.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. Thus, readers may better understand the long-term impact of the District's near-term financing decisions. To facilitate this comparison between governmental funds and governmental activities, reconciliations are provided for both the governmental fund balance sheet and the statement of revenues, expenditures, and changes in fund balance.

#### Notes to the Basic Financial Statements

The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### **Required Supplementary Information**

In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information concerning the District. For 2022, the District adopted an annual appropriated budget for the general fund. A budgetary comparison schedule has been provided to demonstrate compliance with the budget.

### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of the District's financial position. For the year ended December 31, 2022, the District's assets - mainly the checking account and the ColoTrust account – were substantially greater than liabilities – mainly the small developer advance from some years earlier. - and deferred inflows resulting in a positive net position of \$1,358,075. The following reflects key financial information in a condensed format:

#### **Condensed Statement of Net Position**

	<u>2022</u>	<u>2021</u>
Current and other assets	<u>\$ 1,714,529</u>	<u>\$ 1,041,840</u>
Total assets	1,714,529	1,041,840
Long-term liabilities	20,579	20,579
Other liabilities	26,251	25,014
Total liabilities	46,830	45,593
Deferred inflows	309,624	214,760
Net position:		
Restricted	27,000	16,100
Unrestricted	1,331,075	762,970
Total net position	<u>\$ 1,358,075</u>	\$ 781,487

### **Condensed Statement of Activities**

		2022	<u>2021</u>			
Revenues:						
Program revenues:						
Charges for services	\$	691,464	\$	422,874		
General revenues:						
Property and other taxes		195,181		112,939		
Interest income		12,891		<u>96</u>		
Total revenues		899,536		<u>535,905</u>		
Expenses:						
General administration		360,464		458,753		
Interest on long-term debt		1,646		1,646		
Total expenses		362.160		460,399		
Change in net position		537,406		75,510		
Net position - beginning, as restated		820,669		705,977		
Net position - ending	<u>\$</u> 1	,358,075	\$	781,487		

### ANALYSIS OF THE DISTRICT'S FUNDS

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with financerelated legal requirements.

The general fund is the operating fund of the District and is the only fund currently being used. The fund balance for the general fund was a surplus of \$1, 404,742 at the end of the current fiscal year.

### **BUDGETARY HIGHLIGHTS**

The District's budget is prepared in accordance with state law. The 2022 Budget provided for anticipated administrative activity within the General Fund - including liability insurance and expenditures for legal expenses and payment to FLMD for the management services it provides to the District . An analysis of budget results in the following observations:

• The 2022 General Fund Budget provided for expenditures of \$364,467. Actual results were consistent with the Budgeted amount.

## CAPITAL ASSETS AND DEBT ADMINISTRATION

### **Capital Assets**

The District's principal activity is to serve as the financing district for FLMD – the operating district. Thus it would not be expected for the District to own any capital assets as long as FLMD continues to function as the operating district.

#### **Long-Term Liabilities**

Outstanding debt at December 31, 2022 was a small amount developer advance at \$20,579 and accumulated accrued interest of \$26,088.

### **ECONOMIC FACTORS**

For 2022, the assessed valuation of the property within PPMD #3 was \$4,295,200. As development has progressed during 2022 and future years, the assessed valuation would be expected to increase materially. For the 2023 Budget, the assessed valuation was \$6,192,480.

### **REQUESTS FOR INFORMATION**

This financial report is designed to provide the District's taxpayers and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Ann Nichols, Pinon Pines Metropolitan District, 2 N. Cascade Avenue, Suite 1280, Colorado Springs, CO 80903.

**BASIC FINANCIAL STATEMENTS** 

# PINON PINES METROPOLITAN DISTRICT NO. 3 STATEMENT OF NET POSITION DECEMBER 31, 2022

# ASSETS

Cash and cash equivalents	\$ 1,204,248
Cash with county treasurer	1,826
Accounts receivable	194,971
Property taxes receivable	309,624
Prepaid expenses	 3,860
Total assets	 1,714,529
LIABILITIES	
Accounts payable	163
Accrued interest	26,088
Long-term liabilities:	
Due in more than one year	
Developer advances payable	 20,579
Total liabilities	 46,830
DEFERRED INFLOWS OF RESOURCES	
Unavailable property tax revenue	 309,624
NET POSITION	
Restricted for:	
TABOR	27,000
Unrestricted	 1,331,075
Total net position	\$ 1,358,075

# PINON PINES METROPOLITAN DISTRICT NO. 3 STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2022

				Program Revenues						(Expense)
					Operating Capital		Revenue ar			
			С	harges for	Gran	ts and	Gran	its and	C	hange in
Functions/Programs	E	Expenses		Services	Contri	butions	Contr	ibutions	Net Position	
Governmental activities:										
General government	\$	360,484		691,464	\$	-	\$	-	\$	330,980
Interest		1,646		-		-				(1,646)
Total governmental activities	\$	362,130	\$	691,464	\$		\$			329,334
	Ge	General revenues:								
		Property and specific ownership taxes							195,181	
		Investment	tment income							12,891
	To	tal general r	even	ues						208,072
	Ch	Change in net position								537,406
	Ne	t position - l	tion - beginning, as restated						820,669	
	Ne	t position - o	endir	ıg					\$	1,358,075

# PINON PINES METROPOLITAN DISTRICT NO. 3 BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2022

	General Fund			
ASSETS				
Cash and cash equivalents	\$	1,204,248		
Cash with county treasurer		1,826		
Accounts receivable		194,971		
Property taxes receivable		309,624		
Prepaid expenses		3,860		
Total assets	\$	1,714,529		
LIABILITIES				
Accounts payable	\$	163		
Total liabilities	1	163		
DEFERRED INFLOWS OF RESOURCES				
Unavailable property tax revenue		309,624		
FUND BALANCES				
Nonspendable		3,860		
Restricted for:				
TABOR		27,000		
Unassigned		1,373,882		
Total fund balances		1,404,742		
Total liabilities, deferred inflows of				
resources, and fund balances	\$	1,714,529		

# PINON PINES METROPOLITAN DISTRICT NO. 3 RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION DECEMBER 31, 2022

Total Fund Balance of Governmental Funds	\$ 1,404,742
Amounts reported for governmental activities in the statement of net position are different because:	
Accrued interest is not due and payable in the current period and, therefore, is not reported in the funds.	(26,088)
Liabilities that are not due and payable in the current period are not reported at the fund level but are reported on the government-wide statement of net position.	
Funding agreement payable	 (20,579)
Net position of governmental activities	\$ 1,358,075

# PINON PINES METROPOLITAN DISTRICT NO. 3 STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2022

	General Fund			
REVENUES				
Property taxes	\$	172,851		
Specific ownership taxes		22,330		
Charges for sales and services		691,464		
Interest income		12,891		
Total revenues		899,536		
EXPENDITURES				
General administration		360,484		
Total expenditures		360,484		
Net change in fund balances		539,052		
Fund balance - beginning, as restated		865,690		
Fund balance - ending	\$	1,404,742		

# PINON PINES METROPOLITAN DISTRICT NO. 3 RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2022

Net Change in Fund Balances - Total Governmental Funds	\$ 539,052
Amounts reported for governmental activities in the statement of activities are different because:	
Accrued interest reported in the statement of activities does not require the use of current financial resources and is not reported as expenditures in governmental funds.	 (1,646)
Change in net position of governmental activities	\$ 537,406

NOTES TO FINANCIAL STATEMENTS

## **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of Pinon Pines Metropolitan District No. 3 (the District) have been prepared in conformity with generally accepted accounting principles (GAAP) as applicable to governmental entities. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant accounting policies of the District are described below.

## A. REPORTING ENTITY

Pinon Pines Metropolitan District No. 3 (along with Pinon Pines Metropolitan Districts No. 1 and No. 2) was formally established in calendar year 2003 as part of the reorganization of the then existing Forest Lakes Metropolitan District (Forest Lakes). Pinon Pines No. 3 (PPMD No.3) primarily serves as a Taxing District to provide the tax revenues to Forest Lakes, which the District serves as the service/control District for the Forest Lakes Development. Forest Lakes will own all public infrastructure and will provide all necessary utility and general governmental services to the residents of the Pinon Pines Districts. The Pinon Pines Districts originally operated under the terms of an Intergovernmental Agreement between Forest Lakes and the three Pinon Pines Districts. A new Intergovernmental Agreement was adopted on September 8, 2020, following the issuance of the 2020 limited tax general obligation bonds.

The accompanying financial statements present the governmental and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are in substance, part of the government's operations. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the government.

The District has no component units for which either discrete or blended presentation is required.

# B. BASIS OF PRESENTATION—GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide financial statements (i.e. the statement of net position and the statement of activities) report information on all the non-fiduciary activities of the government. Governmental activities are normally supported by taxes, intergovernmental revenues, and other nonexchange transactions. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

### C. BASIS OF PRESENTATION—FUND FINANCIAL STATEMENTS

The accounts of the District are organized and operated on the basis of funds. A fund is an independent fiscal accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds maintained is consistent with legal and managerial requirements.

The District reports the following major governmental funds:

• The *General Fund* is the general operating fund of the District, used for all financial resources except those required to be accounted for in another fund.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## C. BASIS OF PRESENTATION—FUND FINANCIAL STATEMENTS (CONTINUED)

During the course of operations, the government has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities are eliminated so that only the net amount is included as internal balances in the governmental activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column.

# D. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flow. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue in the fiscal year in which all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis* of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the period or soon enough thereafter to pay liabilities of the current fiscal period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, specific ownership taxes, charges for services, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Expenditure-driven grants recognize revenue when the qualifying expenditures have been incurred and all other grant requirements have been met, and the amount is received during the period or within the availability period of this revenue source (within 60 days of year-end). All other revenue items are considered to be measurable and available only when cash is received by the government.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

E. ASSETS, LIABILITIES, DEFERRED OUTFLOWS/INFLOWS OF RESOURCES, AND NET POSITION/FUND BALANCE

#### Cash and cash equivalents

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

#### Investments

Investments with a maturity of less than one year when purchased, non-negotiable certificates of deposit, and other nonparticipating investments are stated at cost or amortized cost. Investments with a maturity greater than one year when purchased are stated at fair value. Fair value is the price that would be received to sell an investment in an orderly transaction at year end.

Local government investment pools in Colorado must be organized under Colorado Revised Statutes, which allows certain types of governments within the state to pool their funds for investment purposes. Investments in such pools are valued at the pool's share price, the price at which the investment could be sold.

#### Deferred outflows/inflows of resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

### Long-term Liabilities

In the government-wide financial statements long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bond premiums and discounts are deferred and amortized over the life of the debt using the straight-line method. Bonds payable are reported net of the applicable premium or discount.

In the fund financial statements, governmental fund types recognize premiums and discounts, as well as issuance costs, during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

E. ASSETS, LIABILITIES, DEFERRED OUTFLOWS/INFLOWS OF RESOURCES, AND NET POSITION/FUND BALANCE (CONTINUED)

#### *Net position flow assumption*

The District may fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted—net position and unrestricted—net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the District's policy to consider restricted—net position to have been depleted before unrestricted—net position is applied.

#### Fund Balance Classification

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the District is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The classifications available to be used in the governmental fund financial statements are as follows:

Nonspendable – This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) are legally or contractually required to be maintained intact.

Restricted – This classification includes amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors (such as through a debt covenant), grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.

Committed – This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of Trustees. These amounts cannot be used for any other purpose unless the Board of Trustees removes or changes the specified use by taking the same type of action that was used when the funds were initially committed. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements.

Assigned – This classification includes amounts that are constrained by the District's intent to be used for a specific purpose but are neither restricted nor committed. This intent can be expressed by the Board of Trustees or through the Board of Trustees delegating this responsibility to management through the budgetary process. This classification also includes the remaining positive fund balance for any governmental funds except for the General Fund.

Unassigned – This classification includes the residual fund balance for the General Fund. The unassigned classification also includes negative residual fund balance of any other governmental fund that cannot be eliminated by offsetting of Assigned fund balance amounts.

The District would typically use restricted fund balances first, followed by committed resources, and then assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend unassigned resources first to defer the use of these other classified funds.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## F. REVENUES AND EXPENDITURES/EXPENSES

#### Program revenues

Amounts reported as *program revenues* include 1) fees and charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Revenues that are not classified as program revenues, including all taxes, are reported as general revenues.

#### Property taxes

Property taxes attach as an enforceable lien on real property and are levied as of January 1. The tax levy is payable in two installments due February 28 and June 15, or in one installment due April 30. The El Paso County Treasurer bills and collects the District's property tax. District property tax revenues are recognized when levied to the extent they result in current receivables. The tax rate for the year ended December 31, 2022 was 10.000 mills for general operating expenditures, and 40.000 mills for contractual obligations. The District's assessed valuation for 2022 was \$4,295,200.

## G. ESTIMATES

The preparation of financial statements in conformity with generally accepted accounting principles in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

# NOTE 2 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

### BUDGET INFORMATION

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all funds. All annual appropriations lapse at fiscal year-end. The operating budget includes proposed expenditures and the means of financing them for the upcoming year, along with estimates for the current year and actual data for the preceding year.

Budgets are required by Colorado State Statutes for all funds. During October, management submits to the Board of Trustees a proposed budget for all funds for the fiscal year commencing the following January 1. The budget includes proposed expenditures and the means of financing them. Prior to December 31, the budget is adopted by formal resolution.

Formal budgetary integration is employed as a management control device during the year for the Governmental funds. The appropriated budget is prepared by fund. The legal level of control is the fund level.

Expenditures may not legally exceed appropriations at the fund level. Revisions that alter the total expenditures of any fund must be approved by the Board of Trustees.

### NOTE 2 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (CONTINUED)

Appropriations are based on total funds expected to be available in each budget year, including beginning fund balances and reserves as established by the Board of Directors. Variances between budget and actual are the result of the non-expenditure of reserves, nonoccurrence of anticipated events, and normal operating variances.

The Board of Directors may authorize supplemental appropriations during the year. For budgetary management purposes, funds are appropriated for capital outlays.

### **NOTE 3 – DEPOSITS AND INVESTMENTS**

A summary of deposits and investments as of December 31, 2022 is as follows:

Cash and cash equivalents:		
Deposits	\$	240,354
ColoTrust		963,894
	<u>\$</u>	1,204,248

### Cash deposits with financial institutions

*Custodial credit risk—deposits.* The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by State regulations. Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDPA. The PDPA allows the financial institution to create a single collateral pool for all public funds held. The pool is to be maintained by another institution, or held in trust for all uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits.

At December 31, 2022 the carrying amount of the District's deposits was \$240,354, and the bank balances were \$244,744. All bank balances were covered by FDIC insurance.

### Investments

The District is required to comply with State statutes that specify investment instruments meeting defined rating maturity and concentration risk criteria in which local governments may invest, which include the following.

- Obligations of the United States and certain U.S. government agencies' securities;
- Certain international agencies' securities
- General obligation and revenue bonds of U.S. local government entities;
- Bankers' acceptances of certain banks;
- Certain commercial paper;
- Local government investment pools;
- Written repurchase agreements collateralized by certain authorized securities;
- Certain money market fund;
- Guaranteed investment contracts.

## NOTE 3 – DEPOSITS AND INVESTMENTS (CONTINUED)

At December 31, 2022 the District's investment balances were as follows:

Investments	Maturities	Fair Value
ColoTrust	Less than 60 days	<u>\$ 963,894</u>

*Credit Risk*: Credit risk involves the risk that an issuer or other counterparty to an investment will not fulfill its obligations. State law limits investments to those described above. The District does not have a formal investment policy that would further limit its investment choices. As of December 31, 2022, the District's investments were rated AAAm by Standard & Poor's.

The District has invested in the Colorado Government Liquid Asset Trust (COLOTRUST). COLOTRUST is an investment vehicle established for local government entities in Colorado pursuant to Part 7 of Article 75 of Title 24 of the Colorado Revised Statutes, to pool surplus funds for investment purposes. This investment vehicle operates similarly to money market funds and each share is equal in value to \$1.00. The fair value of the position in the pool is the same as the value of the pool shares.

State statutes generally limit investments to an original maturity of five years unless the governing board authorizes the investment for a period in excess of five years. State statutes do not address custodial risk. At December 31, 2022, the District does not have a formal investment policy other than following Colorado Revised Statutes (CRS).

# **NOTE 4- LONG-TERM OBLIGATIONS**

### Funding agreements

The District has entered into Funding Agreements with the Developer (see Note 7) to advance funds to the District for capital and operations and maintenance expenses to enable the District to provide services. The District will repay the Developer to the extent that the funds are available or, at the discretion of the District, from available bond proceeds. Simple interest accrues from the date each developer advance is received at 8% per annum.

### Changes in Long-term Obligations

The following is a summary of long-term debt transactions of the District for the year ended December 31, 2022:

	Balar <u>12/31</u>		Debt Is <u>And Ado</u>	 Reductions		Balance <u>12/31/22</u>		Due Within <u>One year</u>	
Funding Agreement	<u>\$</u> 2	<u>20,579</u>	\$	 \$		\$	20,579	\$	

#### **NOTE 5 – RISK MANAGEMENTS**

The District is exposed to various risks of losses related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The District is a member of the Colorado Special Districts Property and Liability Pool (Pool) as of December 31, 2022. The Pool is an organization created by intergovernmental agreement to provide property, liability, public officials' liability, boiler and machinery and worker's compensation coverage to its members. Settled claims have not exceeded this coverage in any of the past three fiscal years.

The District pays annual premiums to the Pool for liability, property and public officials' liability coverage. In the event aggregated losses incurred by the Pool exceed amounts recoverable from reinsurance contracts and funds accumulated by the Pool, the Pool may require additional contributions from the Pool members. Any excess funds which the Pool determines are not needed for purposes of the Pool may be returned to the members pursuant to a distribution formula.

### **NOTE 6 - RELATED PARTIES**

Since the 2003 reorganization of the Districts, the Developer for the District has been the single member LLC -Forest Lakes LLC. The current District Board is made up of the same Board Members as the Forest Lakes Metropolitan District Board.

Under Funding Agreements the District had received advances from the Developers as of December 31, 2022 and 2021 totaling \$20,579 and \$20,579 respectively. Accrued interest on the Funding Agreements as of December 31, 2022 and 2021 totaled \$24,442 and \$26,088, respectively.

# NOTE 7 – INTERGOVERNMENTAL AGREEMENTS

#### Intergovernmental Agreement with Forest Lakes Metropolitan District

In order to fulfill the requirements of the service plan, the District entered into a Facilities Funding, Construction, and Operations Agreements with Forest Lakes Metropolitan District (Forest Lakes), effective July 19, 2004. On September 30, 2020, Pinon Pines Metropolitan District No. 3 signed a new agreement with Forest Lakes. The new agreement supersedes and replaces the Prior Master IGA. Under the terms of this agreement, the District contributed \$6,148,884 to Forest Lakes to pay down accrued interest on developer funding agreements.

Forest Lakes will own, operate, maintain, finance, and construct facilities benefiting all of the districts, and the District will primarily be responsible for providing funding and the necessary tax base for financing the construction, operation and maintenance of the public improvements for Forest Lakes.

### NOTE 8 – AMENDMENT TO COLORADO CONSTITUTION

Colorado voters passed an amendment to the State Constitution, Article X, Section 20, which has several limitations, including revenue raising, spending abilities and other specific requirements of state and local governments.

Fiscal year spending and revenue limits are determined based on the prior year's spending adjusted for inflation and local growth. Revenue in excess of the limit must be refunded unless the voters approve retention of such revenue.

On November 4, 2003, a majority of the District's electors authorized the District to collect, retain, and spend all fees, grants and other revenues, other than ad valorem taxes, without any limitations imposed under TABOR.

The Amendment is complex and subject to judicial interpretation. The entity believes it is in compliance with the requirements of the amendment. However, the entity has made certain interpretations of the amendment's language in order to determine its compliance.

## **NOTE 9 – PRIOR PERIOD ADJUSTMENTS**

#### Correction of an error

During the year, it was determined that prior year property improvement fee (PIF) revenue was understated, and long-term debt was included in the general fund. As a result, the beginning net position and fund balances have been restated to reflect the cumulative effect of the correction.

Restatements had the following impact on previously reported balances:

Net Position, December 31, 2021, as originally stated Correction of an error	\$	781,487 39,182
Net Position, December 31, 2021, as Restated	<u>\$</u>	820,669
Fund Balance, December 31, 2021, as originally stated Correction of an error	\$	781,487 84,203
Fund Balance, December 31, 2021, as Restated	<u>\$</u>	865,690

**REQUIRED SUPPLEMENTARY INFORMATION** 

# PINON PINES METROPOLITAN DISTRICT NO. 3 GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL FOR THE YEAR ENDED DECEMBER 31, 2022

	Original Budget		Final Budget		Actual		Variance with Final Budget Positive (Negative)	
REVENUES								
Property taxes	\$	214,760	\$	214,760	\$	172,851	\$	(41,909)
Specific ownership taxes		21,476		21,476		22,330		854
Charges for sales and services		240,000		240,000		691,464		
Interest income		1,646		1,646		12,891		11,245
Total revenues		477,882		477,882		899,536		(29,810)
EXPENDITURES								
General administration		362,821		362,821		360,484		2,337
Interest		1,646		1,646		-		1,646
Total expenditures		364,467		364,467		360,484		3,983
Net change in fund balance		113,415		113,415		539,052		(25,827)
Fund balance - beginning		568,779		568,779		865,690		296,911
Fund balance - ending	\$	682,194	\$	682,194	\$	1,404,742	\$	271,084